



Co-ordinating Overview and Scrutiny Group

A meeting of the Co-ordinating Overview and Scrutiny Group will be held as a Virtual Meeting Via Zoom on Wednesday 25 May 2022 at 4.30pm

Agenda

1.	Apologies for Absence and Notification of Substitute Members
2.	Declarations of Interest Members are asked to declare any interest and the nature of that interest which they may have in any of the items under consideration at this meeting.
3.	Minutes To confirm the Minutes of the meeting of the Committee held on 22 March 2022.
4.	Chair's Announcements To receive communications from the Chair.
5.	Urgent Business The Chairman to advise whether they have agreed to any items of urgent business being admitted to the agenda.
6.	Format of the Overview and Scrutiny Annual Reports The Coordinating Group to discuss and agree the format of the Overview and Scrutiny Annual reports.
7.	Work Programming Consultation Process 2022-2023 The Co-ordinating Scrutiny Group to finalise Work Programming Consultation Process for the three Scrutiny Committees.

Catherine Whitehead
Proper Officer
17 May 2022

Co-ordinating Overview and Scrutiny Group Members:

Councillor Dermot Bambridge

Councillor Jo Gilford

Councillor Rosie Herring

Councillor Karen Cooper

Councillor Andrew Grant

Councillor Ian McCord

Information about this Agenda

Apologies for Absence

Apologies for absence and the appointment of substitute Members should be notified to democraticservices@westnorthants.gov.uk prior to the start of the meeting.

Declarations of Interest

Members are asked to declare interests at item 2 on the agenda or if arriving after the start of the meeting, at the start of the relevant agenda item

Local Government and Finance Act 1992 – Budget Setting, Contracts & Supplementary Estimates

Members are reminded that any member who is two months in arrears with Council Tax must declare that fact and may speak but not vote on any decision which involves budget setting, extending or agreeing contracts or incurring expenditure not provided for in the agreed budget for a given year and could affect calculations on the level of Council Tax.

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Queries Regarding this Agenda

If you have any queries about this agenda please contact Richard Woods, Democratic Services via the following:

Tel: 01327 322043

Email: democraticservices@westnorthants.gov.uk

Or by writing to:

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Co-ordinating Overview and Scrutiny Group

Minutes of a meeting of the Co-ordinating Overview and Scrutiny Group held at Virtual Meeting via Zoom on Tuesday 22 March 2022 at 6.00 pm.

Present Councillor Danielle Stone (Chair)
 Councillor Dermot Bambridge
 Councillor Andrew Grant
 Councillor Rosie Herring

Apologies Councillor Karen Cooper
 for Councillor Jo Gilford
 Absence:

Officers James Edmunds, Democratic Services Assistant Manager
 Tracy Tiff, Deputy Democratic Services Manager
 Richard Woods, Democratic Services Officer

25. Declarations of Interest

There were no declarations of interest.

26. Minutes

The minutes of the meeting of the Group held on 30 November 2021 were agreed as a correct record to be signed by the Chair in due course.

27. Chair's Announcements

There were no announcements from the Chair.

28. Urgent Business

There were no items of urgent business.

29. Potential Cross-Theme Scrutiny Reviews

The Group received a verbal update from the Chairs of each of the three Overview and Scrutiny Committees, Corporate, People and Place on any potential cross-theme scrutiny topics identified from the respective Overview and Scrutiny Committee work programmes.

The Chair of Corporate Overview and Scrutiny Committee explained that, having studied the three committee work programmes, the identified areas of potential cross-theme scrutiny topics were Highways contracts, major contracts and capital contracts, and Housing. On the Highways contract, the Chair of Place Overview and Scrutiny advised that, despite the tender having already been written, it would fall to both the Place and Corporate Overview and Scrutiny Committees to undertake future pre-decision scrutiny of the contract, with the possibility of joint working between the committees, which would involve an executive summary of the Highways contract with information on key performance indicators, details of arrangements in place for contract management and monitoring, and inspection of the work.

In discussing major contracts and capital contracts, members of the Group agreed that there were a high number of contracts across a range of services which had been inherited from the four sovereign councils, and the priority of future scrutiny activity would be to ensure that contracts were efficient, equitable, delivering value for money and a high quality service. Members agreed that, as matters requiring scrutiny arose, task and finish groups remained a valuable and ideal tool for realising scrutiny activity and providing Members of the Overview and Scrutiny Committees with the opportunities to work together to take an in-depth look at contracts and go through them line-by-line, and feed back to the appropriate officers accordingly. The Co-ordinating Scrutiny Group would continue to monitor and identify cross-cutting matters.

On Housing, the Chair of People Overview and Scrutiny Committee requested that members across the Scrutiny Committees receive a wide-ranging briefing covering all aspects of Housing and the Housing Strategy across West Northamptonshire in order to gain an in-depth understanding of this topic area, budget implications and the methods and quality of service delivery. The Group agreed that, for practical reasons, such a briefing should be held in the form of a Task and Finish Group to include members of all Overview and Scrutiny Committees, with the opportunity for pre-decision scrutiny activity of the full draft Housing Strategy.

Resolved

- (1) That it be recommended that in future, it is requested that Major Contracts and capital Contracts be brought before the relevant Overview and Scrutiny Committee prior to determination by Cabinet.
- (2) That a Task and Finish Group or workshop to review the draft Housing Strategy be convened, including members from all three Overview and Scrutiny Committees. It is recommended that the workshop is held virtually via Zoom with breakout rooms to discuss various aspects of the draft Housing Strategy.

The meeting closed at 7.18 pm

Chair: _____

Date: _____

WEST NORTHAMPTONSHIRE COUNCIL

COORDINATING OVERVIEW AND SCRUTINY GROUP

25 May 2022

Report Title	Work Programming Consultation Process
Report Author	Tracy Tiff, Deputy Democratic Services Manager, tracy.tiff@westnorthants.gov.uk 01604 837408

Contributors/Checkers/Approvers		
MO	Catherine Whitehead	17 May 2022
S151	Martin Henry	4 May 2022

List of Appendices

Appendix A – Work Programming Consultation documents

1. Purpose of Report

- 1.1 The remit of the Coordinating Overview and Scrutiny Group (the Group) includes the responsibility for approving the Work Programmes for the three Scrutiny Committees – Corporate, Place and People.
- 1.2 The relevant Overview and Scrutiny Committee shall consider any matter referred to it by the Leader/Cabinet in accordance with those procedures and, having considered the matter, shall report to the Leader/Cabinet with comments and/or proposals. In the case of cross-cutting matters, the Co-ordinating Overview and Scrutiny Group may recommend a particular Overview and Scrutiny Committee considers such matters.
- 1.3 At its meeting on 6 November 2021, the Group approved the consultation process for work programming 2021/2022. Members of the Group have raised a query as to the process for this year's work programming and the Group is requested to approve the work programming consultation process 2022/2023.

2. Executive Summary

- 2.1 Effective work programming establishes directed scrutiny of issues of local importance and ensures that Scrutiny adds value and makes a difference.
- 2.2 The Centre for Governance and Scrutiny (CfGS) states that an effective work programme is - central to effective scrutiny. Therefore, a good Scrutiny Work Programme ensures that the Committees are focussing on priority issues, making best use of both time and resources. The designing of a Work Programme for Scrutiny can promote public participation, transparency and demonstrate good governance.
- 2.3 Work Programming is the planning stage. Potential topics for scrutiny are identified for the year. These will be investigated either at a Committee meeting or through time limited Task and Finish Groups. It is typical for a long list to be drawn up initially that is reduced to a short list before a final work programme is approved.
- 2.4 During the Autumn 2021, each of the Overview and Scrutiny Committee's held an individual Work Programming event that put together their Work Programmes for 2021/2022. The Work Programmes were then be presented to the Group for consideration and approval. The Work Programmes for each Overview and Scrutiny Committee 2022/2023 will be presented to this Group for consideration and approval at a future meeting.

3. Recommendations

- 3.1 It is recommended that:
 - 3.1.1 The Coordinating Overview and Scrutiny Group considers, for comment and approval, the draft consultation process for the Overview and Scrutiny work programming process.
- 3.2 ***Reason for Recommendations***
 - 3.2.1 One of Overview and Scrutiny's key roles is to undertake focussed work programming in order that it is ensured that Scrutiny contributes actively to the Council's objectives.
 - 3.2.2 Each of the three Scrutiny Committees should have a Work Programme for the year, every year. Each Scrutiny Committee has a Work Programme for 2021/2022 in place, it is expected that some of the items contained within the Work Programmes will carry forward to 2022/2023.
 - 3.2.3 The Overview and Scrutiny Coordinating Group is asked to confirm the consultation process that would be used for receiving suggestions for scrutiny reviews and activity.

4 Report Background

4.1 Work Programming Event

- 4.1.1 The Overview and Scrutiny Coordinating Group, at its meeting on 17 June 2021 considered various options for potential work programming for Overview and Scrutiny. The Group agreed that each Scrutiny Committee should hold individual work programming events, rather than one single work programming event. Each Scrutiny Committee held an individual work programming event during October 2021.
- 4.1.2 Similar style work programming events for 2022/2023 could be held for each of the Overview and Scrutiny Committees during early summer 2022.

4.2 Draft Work Programming Event – Consultation process

- 4.2.1 The Centre for Public Scrutiny and Governance advocates that scrutiny committees should agree a work programme at the start of each Municipal year; in order that issues can be scheduled for consideration and reports produced in a timely manner.
- 4.2.2 Each Scrutiny Committee – Corporate, Place and People has a work programme for 2021/22 that has been approved by the Coordinating Overview and Scrutiny Group.
- 4.2.3 The Council's constitution states that the Overview and Scrutiny Committees will consult with other parts of the Council as appropriate, including the Cabinet, on the preparation of any work programme.
- 4.2.4 It is proposed that, should the Group agree to work programming events for 2022/2023 that prior to the work programming events, the Chairs of the Scrutiny Committees could contact various organisations and groups inviting them to make suggestions of what Overview and Scrutiny could investigate over the next 12 months. An online survey could also be produced, using the Council's consultation hub, and shared by the Communications Team through the Council's various social media sites and press releases. This would encourage public participation in the Overview and Scrutiny work programming process. This process has been used last year by the Overview and Scrutiny Committees, and it did gain public interest and participation. Suggestions for scrutiny topics made to the work programming process will be considered alongside existing ideas identified by the committees. Any suggestions received could then be summarised in a table format for consideration at each Work Programming event.

Attached at Appendix A for the Group's consideration and comment is:

- Proposed list of groups and organisations to contact for suggestions for future scrutiny review, work and activity
- Draft email
- Draft questionnaire question

- 4.2.5 Similar to last year's work programming events, Cabinet Members could be invited to attend the beginning of the events and each Cabinet Member would speak of their priorities for the year. From this, ideas for pre-decision scrutiny could be proposed for inclusion within the work programmes of each Scrutiny Committee. Pre-decision is an important part of the Scrutiny function as it investigates a planned decision shortly before it is to be made by Cabinet; or it can carry out pre-decision scrutiny of one of the planned decisions several months before it is considered by Cabinet. Pre-decision scrutiny is recognised as an effective means of scrutiny. Non-executives would have the opportunity to ask questions of the Cabinet Members at the event. Following Cabinet's presentations, they would leave the event, taking no part in the further discussions being held by non-Executives regarding the drawing together of potential work programmes.
- 4.2.6 Executive Directors and Assistant Directors could be invited to attend the events and could offer advice on suggestions for potential scrutiny review, for example, whether the issue was already being looked at within the service area, such information is important as to avoid duplication.
- 4.2.7 The Scrutiny Committees could invite other non-Executives, not members of the Scrutiny Committees to also attend the events and provide their input and suggestions for future scrutiny work.

5 Issues and Choices

- 5.1 The Overview and Scrutiny Coordinating Group, at its meeting on 17 June 2021, agreed the Work Programming process for each Scrutiny Committee to follow, as detailed in section 4 of this report. This report is asking the Group to confirm the consultation process for the Work programming process for 2022/2023. Draft consultation documents are attached at Appendix A for the Group's consideration.
- 5.2 The Overview and Scrutiny Coordinating Scrutiny Group is responsible for approving the work programmes of the Scrutiny Committees.

6 Implications (including financial implications)

6.2 Resources and Financial

- 6.2.1 There are no immediate financial implications arising from the proposals.

6.3 Legal

- 6.3.1 Overview and Scrutiny operates within the provisions as set out in the Local Government Act 2000, the Health and Social Care Act 2001 and the Local Government and Public Involvement in Health Act 2007. It has had specific powers relating to health services since 2001 and the crime and disorder since 2006.

6.3.2 As set out in Part 7, paragraph 7.1.30 of the constitution “The Overview and Scrutiny function will develop a work plan and support policy development, providing scrutiny decisions are made where appropriate, holding decision-makers to account and calling-in executive decisions to review any concerns about the making of the decision.”

6.3.3 Part 7.2 of the Overview and Scrutiny procedure rules states:

1.2 the Overview and Scrutiny Committees will consult with other parts of the Council as appropriate, including the Cabinet, on the preparation of any work programme.

1.3 The Overview and Scrutiny Committees will take into account any views expressed following consultation under Rule 1.2 above in drawing up any work programme. They should take into account the resources, both Officer and financial, available to support its proposals.

6.4 Risk

6.4.1 To comply with the requirements of the Council’s Constitution, the work programmes of the three Scrutiny Committees must be formally approved by the Overview and Scrutiny Coordinating Scrutiny Group.

Part 7.2 of the Overview and Scrutiny procedural rules states:

1.4 A Co-ordinating Overview and Scrutiny Group, comprised of the Chairs and Vice Chairs of the Overview and Scrutiny committees, shall be responsible for approving the work programmes prepared by the Overview and Scrutiny committees.

1.5 Once any programme has been approved, a copy will be sent to all Members of the Council and all relevant officers.”

6.4.2 Scrutiny is essential to good governance and enables the voice and concerns of residents and communities to be heard and provides challenge and accountability.

6.5 Consultation

6.5.1 Various options for work programming were considered by the Overview and Scrutiny Coordinating Group at its meeting on 17 June 2021 and each Overview and Scrutiny Committee was informed of the preferred option for 2021/2022. The Group is asked to consider the work programming process for 2022/2023.

6.5.2 The agreed work programming process includes the opportunity for non-Executives, Cabinet, the public and officers to be involved in the Work Programme process.

6.5.3 Each Overview and Scrutiny Committee has a lead Executive Director assigned to it and they provided information and assistance to inform the work programmes. The Executive Director

will also consult the relevant Assistant Directors on any proposed Scrutiny topics in terms of timings and the proposed focus of the reviews. All comments received were included within the work programmes 2021/2022. Cabinet Members will be further involved in the work programming process for Overview and Scrutiny by being invited to attend the work programming events and inform non-Executives of their priorities for the year. This could then inform any pre-decision scrutiny items and future scrutiny reviews.

6.6 Consideration by Overview and Scrutiny

- 6.6.1 The Scrutiny Committees developed Work Programme 2021/2022 which have been approved by the Overview and Scrutiny Coordinating Group.

6.7 Climate Impact

- 6.7.1 There are no immediate climate impact implications arising from the proposals.

6.8 Community Impact

- 6.8.1 Scrutiny work will need to assess the implications of any recommendations made, including equalities and community cohesion implications.

7 Background Papers

Report to the Overview and Scrutiny Coordinating Group – 17 June 2021, 21 July 2021, 6 September 2021

Report to the Place Scrutiny Committee - 22 June 2021

Report to the Corporate Scrutiny Committee - 6 July 2021

Report to the People Scrutiny Committee - 20 July 2021

Appendix A

Proposed list of groups and organisations to contact for suggestions for future scrutiny review, work and activity

Parish Councils
Community Groups
Voluntary Groups
Community Forums
Residents Associations
Communications Team to put information out on twitter/face book etc
Press release from the three Chairs of the Scrutiny Committees
Paper copy of the questionnaire in the receptions of the area offices

Draft email to various groups and organisations

Dear all,

West Northamptonshire Council

Overview and Scrutiny Work Programmes – Suggestions for Review

West Northamptonshire Council's Overview and Scrutiny Committees are again asking for people to submit their ideas about what the Committees should investigate over the next twelve months. The Council has three Overview and Scrutiny Committees: Corporate Scrutiny Committee which scrutinises strategic priorities, the budget and customer services; People Scrutiny Committee which scrutinises social care, health and wellbeing, education, housing and communities; and Place Scrutiny Committee which scrutinises the environment, transport and highways, the local economy and community safety. The Committees can look into any issue affecting residents or the area of West Northamptonshire, and ideas do not need to be related to Council services.

Last year we received a number of suggestions which were considered and helped to inform the Work Programmes of the three Overview and Scrutiny Committees. Overview and Scrutiny Councillors welcome and encourage members of the public who live or work in the West Northamptonshire to get involved in Scrutiny. To take part : click [\(link to be added\)](#), visit [\(Link to be added\)](#) or [email us](#) by 5pm on [Monday \(date to be added\)](#). Suggestions for scrutiny topics made to the work programming process will be considered alongside existing ideas identified by the Overview and Scrutiny Committees.

Any topics that the Committees decide to include in their work programmes might be subject to an investigation, called a 'scrutiny review'. The outcome of any review will be contained in a final report with recommendations for the appropriate organisation(s).

The outcome of any review will be contained in a final report with recommendations for the appropriate organisation(s).

Issues that Overview and Scrutiny at West Northamptonshire Council looked at last year include:

- Tree Policy
- People Strategy for the Council
- Child and Adolescent Mental Health and the risk of self-harm
- Treasury Management
- Modernising Systems
- Performance of Children's Services
- Crime and Disorder Scrutiny
- Residential and nursing care for older people
- Fly tipping Policy

- Northamptonshire Anti-Poverty Strategy
- Flood Risk Management
- Budget Scrutiny

Suggestions for review must meet the following criteria:

- Affect a group or community of people (Scrutiny will not usually look at individual service complaints)
- Relate to a service, event or issue in which the Council has a significant stake
- Not be an issue which Overview and Scrutiny has considered during the last 12 months.
- Not be a planning issue or other matter dealt with by another Council Committee, except where the issue relates to a process.

Overview and Scrutiny supports the Council's priorities and underpinning commitments and a lot of scrutiny work is developed around these priorities. The work of the Overview and Scrutiny Committee and its Task and Finish Groups have no decision-making powers but make recommendations for consideration by Cabinet or full Council. Their work means that they:-

- Contribute to policy development and help develop major plans and strategies for Northampton
- Hold the Cabinet to account for its decisions
- Examine matters of wider public interest
- Conduct reviews of public bodies that are external to the Council
- Review services of the Council
- Ensure the efficiency and effectiveness of the Council
- Carry out joint work with partners during the same review process

If you have any queries or need any help, please contact Democratic Services democraticservices.westnorthant.gov.uk.

We very much look forward to receiving your suggestions for topics for the Scrutiny Committees to consider including within their Work Programmes.

We can confirm that you will be notified of what the Work Programmes consist of when they are finalised.

Yours sincerely

Councillor Dermot Bambridge
Chair, Place Scrutiny Committee

Councillor Rosie Herring
Chair, People Scrutiny Committee

Councillor Ian McCord
Chair, Corporate Scrutiny Committee

Draft online questionnaire

Overview and Scrutiny Work Programme

Please submit your ideas about what the Committee should investigate over the next twelve months.

West Northamptonshire Council has three Overview and Scrutiny Committees: Corporate Scrutiny Committee which scrutinises strategic priorities, the budget and customer services; People Scrutiny Committee which scrutinises social care, health and wellbeing, education, housing and communities; and Place Scrutiny Committee which scrutinises the environment, transport and highways, the local economy and community safety.

The Committees can look into any issue affecting residents or the area of West Northamptonshire Council area, and ideas do not need to be related to Council services.

Overview and Scrutiny cannot help in the following areas:

- Individual complaints about specific issues. These should be taken up through West Northamptonshire Council's Customer Care Procedure.
- Proper accounting for money of the Council - this is the responsibility of the Audit Committee
- The conduct or behaviour of a councillor or officer - this is the responsibility of the Standards Committee.

For information on any of these, contact 0300 88060.

It cannot be guaranteed that items raised in this way will actually be considered by Overview and Scrutiny.

Any issues that the Committee decides to look into will be investigated. The outcome of any Review will be contained in a final report with recommendations for the appropriate organisation(s).

1. I would like the Committee to look at the following issue:

2. Please give us your personal details so that we can communicate with you.

Name:

Company:

Address 1:

Address 2:

City/Town:

Postal Code:

Email Address:

Phone Number:

Done